

FINANCIAL STATEMENTS  
WITH  
INDEPENDENT AUDITORS' REPORT

SANITARY AND IMPROVEMENT DISTRICT NO. 228  
SARPY COUNTY, NEBRASKA

YEAR ENDED JUNE 30, 2013

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ALDEN B. AWERKAMP

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J. DOUGLAS GOODNIGHT  
(1936 - 2006)

## INDEPENDENT AUDITORS' REPORT

Board of Directors  
Sanitary and Improvement District No 228  
of Sarpy County, Nebraska

We have audited the accompanying financial statements of the governmental activities, and each major fund, of Sanitary and Improvement District No. 228 of Sarpy County, Nebraska (a political subdivision) as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities and each major fund of Sanitary and Improvement District No. 228 of Sarpy County, Nebraska as of June 30, 2013, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require budgetary comparison on page 16 to be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Sanitary and Improvement District No. 228 of Sarpy County, Nebraska's basic financial statements. The other supplementary information on page 17 and 18 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 20, 2013, on our consideration of the Sanitary and Improvement District No. 228 of Sarpy County, Nebraska internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Sanitary and Improvement District No. 228 of Sarpy County, Nebraska's internal control over financial reporting and compliance.

*Averkamp, Goodnight, Schwaller & Nelson, P.C.*

Omaha, Nebraska  
November 20, 2013

Sanitary and Improvement District No. 228  
Sarpy County, Nebraska

GOVERNMENT-WIDE STATEMENT OF NET POSITION

June 30, 2013

	<u>Primary Government</u> <u>Governmental Activities</u>
ASSETS:	
Cash on deposit - County Treasurer	\$ 682,952
Taxes receivable (notes B and H)	190,533
Bond issue costs, net of accumulated amortization of \$32,325	244,748
Capital assets (note D):	
Land	34,070
Infrastructure	6,119,843
Accumulated depreciation	<u>(1,996,442)</u>
Total assets	<u>5,275,704</u>
LIABILITIES:	
Accounts payable	25,858
Accrued interest on bonds	36,258
Noncurrent liabilities (note E):	
Due within one year	220,000
Due in more than one year	<u>3,710,000</u>
Total liabilities	<u>3,992,116</u>
COMMITMENTS AND CONTINGENCIES (notes F and G)	-
NET POSITION:	
Invested in capital assets, net of related debt	472,219
Restricted for debt service	637,581
Unrestricted	<u>173,788</u>
Total net position	<u>\$ 1,283,588</u>

The accompanying notes are an integral part of these statements.

Sanitary and Improvement District No. 228  
Sarpy County, Nebraska

GOVERNMENT-WIDE STATEMENT OF ACTIVITIES

Year Ended June 30, 2013

<u>Program Activities</u>	<u>Expenses</u>	<u>Program Revenues</u>	<u>Net (Expenses) Revenue and Changes In Net position</u> <u>Governmental Activities</u>
Governmental activities			
General	\$ 99,464	\$ -	\$ (99,464)
Debt service	24,716	-	(24,716)
Depreciation	207,195	-	(207,195)
Interest on long-term debt	<u>135,477</u>	<u>-</u>	<u>(135,477)</u>
Total government	<u>\$466,852</u>	<u>\$ -</u>	<u>(466,852)</u>

General revenues:	
Property taxes	458,561
Interest on taxes	155
State motor vehicle tax allocation	875
Homestead exemption	7,976
Interest on investments	<u>204</u>
Total general revenues	<u>467,771</u>
Change in net position	919
Net position at beginning of year	<u>1,282,669</u>
Net position at end of year	<u>\$1,283,588</u>

The accompanying notes are an integral part of these statements.

Sanitary and Improvement District No. 228  
Sarpy County, Nebraska

BALANCE SHEET - GOVERNMENTAL FUNDS

June 30, 2013

ASSETS

	<u>General Fund</u>	<u>Debt Service Fund</u>	<u>Total Governmental Funds</u>
ASSETS:			
Cash on deposit - County Treasurer	\$134,321	\$548,631	\$682,952
Taxes receivable (notes B and H)	<u>65,325</u>	<u>125,208</u>	<u>190,533</u>
Total assets	<u>\$199,646</u>	<u>\$673,839</u>	<u>\$873,485</u>

LIABILITIES AND FUND BALANCES

LIABILITIES:			
Accounts payable	<u>25,858</u>	<u>-</u>	<u>25,858</u>
Total liabilities	<u>25,858</u>	<u>-</u>	<u>25,858</u>
COMMITMENTS AND CONTINGENCIES (notes F and G)			
	-	-	-
Fund balance:			
Restricted for debt service	-	673,839	673,839
Unassigned	<u>173,788</u>	<u>-</u>	<u>173,788</u>
Total fund balance	<u>173,788</u>	<u>673,839</u>	<u>847,627</u>
Total liabilities and fund balance	<u>\$199,646</u>	<u>\$673,839</u>	<u>\$873,485</u>

The accompanying notes are an integral part of these statements.

Sanitary and Improvement District No. 228  
Sarpy County, Nebraska

RECONCILIATION OF THE GOVERNMENTAL FUNDS  
BALANCE SHEET TO THE STATEMENT OF NET POSITION

June 30, 2013

Total fund balance - total governmental funds		\$ 847,627
Amounts reported for governmental activities in the Statement of Net Position are different because:		
- Capital assets used in governmental activities are not current financial resources and therefore are not reported in the governmental funds balance sheet.		4,157,471
- Interest payable on long-term debt does not require current financial resources. Therefore interest payable is not reported as a liability in the governmental funds balance sheet.		(36,258)
- Long term liabilities are not due and payable in the current period and, therefore, they are not reported in the governmental funds balance sheet. Includes Internal Service Funds' non-current liabilities:		
Due within one year	\$ (220,000)	
Due in more than one year	<u>(3,710,000)</u>	(3,930,000)
- Bond issue costs are not current financial resources and therefore are not reported in the governmental funds balance sheet.		<u>244,748</u>
Net Position of Governmental Activities		<u>\$ 1,283,588</u>

The accompanying notes are an integral part of these statements.

Sanitary and Improvement District No. 228  
Sarpy County, Nebraska

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
GOVERNMENTAL FUNDS

Year Ended June 30, 2013

	General Fund	Debt Service Fund	Total Governmental Funds
REVENUES:			
Taxes assessed (note B)	\$157,309	\$ 301,252	\$ 458,561
Interest on taxes	52	103	155
State motor vehicle tax allocation	296	579	875
Homestead exemption	2,720	5,256	7,976
Interest on investments	-	204	204
	<u>160,377</u>	<u>307,394</u>	<u>467,771</u>
EXPENDITURES:			
Legal and auditing	19,766	-	19,766
Collection fees - County Treasurer	3,197	6,245	9,442
Electric service	28,275	-	28,275
Engineering fees	5,782	-	5,782
Maintenance and repairs	34,384	-	34,384
Registered agent fees	750	-	750
Financial advisory fee	1,900	-	1,900
Trustee bond and insurance	5,410	-	5,410
Debt service:			
bond interest	-	125,690	125,690
	<u>99,464</u>	<u>131,935</u>	<u>231,399</u>
EXCESS OF REVENUES OVER EXPENDITURES	60,913	175,459	236,372
OTHER FINANCING SOURCES (USES):			
Payment of long-term debt	-	(220,000)	(220,000)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES AND OTHER FINANCING SOURCES (USES)	60,913	(44,541)	16,372
FUND BALANCE, BEGINNING OF YEAR	<u>112,875</u>	<u>718,380</u>	<u>831,255</u>
FUND BALANCE, END OF YEAR	<u>\$173,788</u>	<u>\$ 673,839</u>	<u>\$ 847,627</u>

The accompanying notes are an integral part of these statements.

Sanitary and Improvement District No. 228  
Sarpy County, Nebraska

RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCE OF  
GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

Year Ended June 30, 2013

Net change in fund balance - total governmental funds	\$ 16,372
Amounts reported for governmental activities in the statement of activities are different because:	
- Depreciation expense on capital assets is reported in the government-wide statement of activities and changes in net position, but does not require the use of current financial resources. Therefore, depreciation expense is not reported as an expenditure in the governmental funds.	(207,195)
- The issuance of long-term debt (e.g. bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance cost, premiums, discounts, and similar items when debt is first issued, whereas the amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	220,000
- Accrued interest expense on long-term debt is reported in the government-wide statement of activities and changes in net position, but does not require the use of current financial resources; therefore, accrued interest expense is not reported as expenditures in governmental funds.	(9,787)
- Amortization of bond issue costs is recorded in the government-wide statement of activities and changes in net position, but does not require the use of current financial resources; therefore, amortization of bond issue costs is not reported as an expenditure in the governmental funds.	<u>(18,471)</u>
Change in Net Position of Governmental Activities	<u>\$ 919</u>

The accompanying notes are an integral part of these statements.

Sanitary and Improvement District No. 228  
Sarpy County, Nebraska

NOTES TO FINANCIAL STATEMENTS

June 30, 2013

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

This summary of significant accounting policies of Sanitary and Improvement District No. 228 of Sarpy County, Nebraska is presented to assist in understanding the District's financial statements. The financial statements and notes are representations of the trustees of the District, who are responsible for their integrity and objectivity. These accounting policies conform in all material respects to generally accepted accounting principles, as promulgated by the American Institute of Certified Public Accountants' Industry Audit Guide, Audits of State and Local Government Units, and have been consistently applied in the preparation of the financial statements.

History and Business Activity

The District is a governmental subdivision, created pursuant to Nebraska law, to act as a vehicle for the construction of roads, utilities and similar improvements. The Board of Trustees, consisting of five members, has the power to provide financing for such improvements and has authority to: issue warrants for construction work and services, contract with financial institutions for conversion of warrants to cash, and to levy both special assessments and general taxes against property in the District to pay off warrants and bonds issued by the District.

Estimates

The process of preparing financial statements in conformity with generally accepted accounting principles requires the use of estimates and assumptions regarding certain types of assets, liabilities, revenues, and expenses. Such estimates primarily relate to unsettled transactions and events as of the date of the financial statements. Accordingly, upon settlement, actual results may differ from estimated amounts.

Reporting Entity

The accompanying financial statements present the District's primary governmental unit and do not include any component units because the District does not exercise financial accountability over any separate units. Financial accountability is based primarily on operational or financial relationships with the District.

Basis of Presentation

For the fiscal year ended June 30, 2013, the District adopted Governmental Accounting Standards Board (GASB) Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflow of Resources and Net Position. GASB Statement No. 63 establishes accounting and financial reporting standards for deferred outflows of resources or deferred inflows of resources and net position together with related disclosures. At June 30, 2013, the District did not have any deferred outflows of resources or deferred inflows of resources, as defined by GASB Statement No. 63. However, see Note J for a description of the District's net position, as required by GASB Statement No. 63.

Sanitary and Improvement District No. 228  
Sarpy County, Nebraska

NOTES TO FINANCIAL STATEMENTS - CONTINUED

June 30, 2013

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Basis of Presentation - continued

The government-wide financial statements (the statement of net position and the statement of changes in net position) report information on all of the activities of the District. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific program. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given program and 2) operating or capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements

The District segregates transactions related to certain functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Separate statements are presented for governmental and proprietary activities. These statements present each major fund as a separate column on the fund financial statements.

Governmental funds are those funds through which most governmental functions typically are financed. The measurement focus of governmental funds is on the sources, uses and balance of current financial resources. The District has presented the following major governmental funds:

General Fund

General Fund is the main operating fund of the District. This fund is used to account for all financial resources not accounted for in other funds. All general tax revenues and other receipts that are not restricted by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures, fixed charges and capital improvement costs that are not paid through other funds are paid from the General Fund. The fund balance of the General Fund is unassigned and is expended first for all expenditures except debt service payments and capital expenditures from the Debt Service Fund.

Sanitary and Improvement District No. 228  
Sarpy County, Nebraska

NOTES TO FINANCIAL STATEMENTS - CONTINUED

June 30, 2013

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Fund Financial Statements - continued

Debt Service Fund

Debt Service Fund is used to account for the accumulation of financial resources for the payment of principal, interest, and related costs on general long-term debt paid primarily from taxes levied by the District. The fund balance of the Debt Service Fund is reserved to signify the amounts that are restricted exclusively for debt service expenditures.

Measurement Focus/Basis of Accounting

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The government-wide statements are reported using the economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets and liabilities (whether current or non-current) are included in the statement of net position and the operating statements present increases (revenues) and decreases (expenses) in net total assets. Under the accrual basis of accounting, revenues are recognized when earned. Expenses are recognized at the time the liability is incurred.

Governmental fund financial statements are reported using the current financial resources measurement focus and are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual; i.e., when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The District considers property taxes as available if they are collected within 60 days after year end. A one-year availability period is used for recognition of all other Governmental Fund revenues. Expenditures are recorded when the related fund liability is incurred. However, debt service expenditures are recorded only when payment is due.

The revenues susceptible to accrual are property taxes and interest income. All other governmental fund revenues are recognized when received.

Investments

Investments are carried at cost, which approximates market, and any premium or discount on investments are amortized on the straight-line method from date of purchase to date of maturity. These deposits were covered with sufficient assets pledged to the Sarpy County by the financial institutions at June 30, 2013.

Sanitary and Improvement District No. 228  
Sarpy County, Nebraska

NOTES TO FINANCIAL STATEMENTS - CONTINUED

June 30, 2013

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Infrastructure

Infrastructure is carried at cost plus interest on warrants while construction is in progress. Depreciation is provided using the straight-line method over estimated lives ranging from 20 to 40 years.

Bond Issue Costs

Bond issue costs are being amortized on the straight-line method over the life of the bond issue.

Budget and Budgetary Accounting

The District is required to adopt an annual operating budget for all the funds over which the District controls. The budget is adopted using a cash basis of accounting which differs significantly from generally accepted accounting principles. Under the cash basis of accounting, revenues and expenditures are recorded when cash is received or paid. Payment is deemed to have been made when warrants are issued.

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- (a) In September of each year the District submits a proposed operating budget for all funds to the real estate owners of the District.
- (b) Notice of place and time of public hearings must be published prior to the public hearings.
- (c) Public hearings are conducted to obtain taxpayer comment.
- (d) After publication and hearing, the budget is legally adopted by majority vote of the Board. The District is required to file a copy of the adopted budget with the County Clerk and the Nebraska Auditor of Public Accounts in accordance with the Nebraska Budget Act.
- (e) The budget is adopted on a per-fund basis and budgetary control is exercised at the fund level.
- (f) The Board of Trustees may authorize supplemental appropriations during the year. No such appropriations were made during the fiscal year ended June 30, 2013.
- (g) The accompanying combined statements of revenues, expenditures, and changes in fund balances - Budget and Actual - General and Debt Service Fund presents comparisons of the legally adopted budget with actual data on a budgetary basis. Because accounting principles applied for purposes of developing data on a budgetary basis differ significantly from those used to present financial statements in conformity with generally accepted accounting principles (GAAP), a reconciliation of resultant basis, timing, perspective, and entity differences in the excess (deficiency) of revenues and other sources of financial resources over expenditures and other uses of financial resources for the year ended June 30, 2013 is presented as follows:

Sanitary and Improvement District No. 228  
Sarpy County, Nebraska

NOTES TO FINANCIAL STATEMENTS - CONTINUED

June 30, 2013

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Budget and Budgetary Accounting - Continued

	<u>General Fund</u>	<u>Debt Service Fund</u>
Excess (deficiency) of revenues and other sources of financial resources over expenditure and other uses of financial resources (budgetary basis)	\$53,531	\$(25,412)
Adjustments:		
To adjust revenues for receivables	(6,945)	(19,377)
To adjust expenditures for payables and accruals	<u>14,327</u>	<u>248</u>
Excess (deficiency) of revenues and other sources of financial resources over expenditures and other uses of financial resources (GAAP basis)	<u>\$60,913</u>	<u>\$(44,541)</u>

Net Position

Net position represent the difference between assets and liabilities. Net position invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net position are reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

Fund Balances - Governmental Funds

Fund balances of the governmental funds are classified as follows:

Non-spendable - amounts that cannot be spent either because they are in non-spendable form or because they are legally or contractually required to be maintained intact.

Restricted - amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed - amounts that can be used only for specific purposes determined by a formal action of the Board of Trustees. The Board of Trustees is the highest level of decision making authority for the District. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the Board of Trustees.

Sanitary and Improvement District No. 228  
Sarpy County, Nebraska

NOTES TO FINANCIAL STATEMENTS - CONTINUED

June 30, 2013

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Fund Balances - Governmental Funds - continued

Assigned - amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Only the Board of Trustees may assign amounts for specific purposes.

Unassigned - all other spendable amounts.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of Trustees has provided otherwise in its commitment or assignment actions.

NOTE B - PROPERTY TAXES

Property taxes are levied in September and attach as an enforceable lien on the assessed property as of December 31. The first half payment becomes delinquent April 1 of the following year and the second half payment becomes delinquent August 1 of the following year. The Sarpy County Treasurer bills and collects all property taxes for the District.

Property tax revenues are recognized when they become available, which includes those property tax receivables expected to be collected within sixty days after year end. Delinquent taxes are considered fully collectible and, therefore, no allowance for uncollectible taxes is provided.

The District levied taxes for the 2012-2013 at the rate of \$0.69999 per \$100 on the valuation of \$66,881,726.

NOTE C - INVESTMENTS

Custodial Credit Risk

The District is allowed to invest funds as permitted by Nebraska Statute 77-2341, R.R.S., 1990, and generally include U.S. government obligations, certificates of deposit and time deposits. During the year ended June 30, 2013, the District invested in U.S. treasury bills.

All investment activities are conducted through the District's fiscal agent, the County Treasurer. Treasury bills are bought and held in safekeeping by the County Treasurer in the district's name.

SANITARY AND IMPROVEMENT DISTRICT NO. 228  
SARPY COUNTY, NEBRASKA

NOTES TO FINANCIAL STATEMENTS - CONTINUED

June 30, 2013

NOTE C - INVESTMENTS - CONTINUED

Interest Rate Risk

The District invests in U.S. Treasury bills with maturity of less than one year to limit its exposure to fair-value losses arising from rising interest rates. These securities are classified as Level 1 in the fair value hierarchy as indicated in ASC 820-10.

The District had no investments at June 30, 2013.

NOTE D - CAPITAL ASSETS

A summary of changes in capital assets is as follows:

	<u>Balance</u> <u>July 1, 2012</u>	<u>Additions</u>	<u>Balance</u> <u>June 30, 2013</u>
Paving and storm sewers	\$ 2,035,859	\$ -	\$ 2,035,859
Sanitary sewer	1,416,559	-	1,416,559
Water system	916,343	-	916,343
Electrical distributing	355,620	-	355,620
Capital facility charge	607,425	-	607,425
Park land and improvements	252,019	-	252,019
Silt basin	50,104	-	50,104
Exterior street improvements	<u>519,984</u>	<u>-</u>	<u>519,984</u>
	6,153,913	-	6,153,913
Accumulated depreciation	<u>(1,789,247)</u>	<u>(207,195)</u>	<u>(1,996,442)</u>
	<u>\$ 4,364,666</u>	<u>\$(207,195)</u>	<u>\$ 4,157,471</u>

Depreciation expense for the year ended June 30, 2013 was \$207,195.

NOTE E - GENERAL OBLIGATION BONDS PAYABLE

On October 15, 2011, the District issued \$4,150,000 of general obligation refunding bonds with interest rates ranging from 1.25% to 4.5% to refund the January 1, 2004, May 1, 2005, and the August 1, 2006 general obligation bonds. Bonds maturing on or after October 15, 2017 are subject to redemption in whole or part, at any time after October 15, 2016 at par and accrued interest, to the date set for redemption, with no redemption premium.

A summary of changes in bonds payable is as follows:

Balance July 1, 2012	\$4,150,000
Bond payment	<u>(220,000)</u>
Balance June 30, 2013	<u>\$3,930,000</u>

SANITARY AND IMPROVEMENT DISTRICT NO. 228  
SARPY COUNTY, NEBRASKA

NOTES TO FINANCIAL STATEMENTS - CONTINUED

June 30, 2013

NOTE E - GENERAL OBLIGATION BONDS PAYABLE - CONTINUED

Aggregate amortization of bonds payable and interest is as follows for the year ended June 30:

	Principal	Interest	Total
2014	\$ 220,000	\$ 122,775	\$ 342,775
2015	225,000	119,548	344,548
2016	225,000	116,004	341,004
2017	230,000	111,848	341,848
2018	235,000	106,786	341,786
2019 - 2023	1,265,000	428,372	1,693,372
2024 - 2028	1,530,000	170,384	1,700,384
	<u>\$3,930,000</u>	<u>\$1,175,717</u>	<u>\$5,105,717</u>

NOTE F - RISK MANAGEMENT

The District is exposed to various risks of loss, including those related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Significant losses are covered by commercial insurance for all programs. There have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

NOTE G - COMMITMENTS

The District has entered into an agreement with Omaha Public Power District (OPPD) under which OPPD is to furnish street lighting to the District. The cost to the District for this service for fiscal 2014 is estimated to be approximately \$45,000.

NOTE H - CREDIT RISK

Receivables for property taxes are due from property owners within the boundaries of the District located in Sarpy County, Nebraska.

NOTE I - SUBSEQUENT EVENTS

Management evaluated transactions and events occurring subsequent to June 30, 2013 and through November 20, 2013 (the date the financial statements were available to be issued) to determine whether any events should be recognized or disclosed in these statements. There were no material transactions or events in the subsequent period requiring disclosure or recognition in the statements.

NOTE J - PENDING GOVERNMENTAL ACCOUNTING STANDARDS BOARD STATEMENT

GASB Statement No 65, Items Previously Reported as Assets and Liabilities, was issued in April 2012 and will be effective for the financial statements of the District for the year ending June 30, 2014. This statement provides further guidance on the accounting and reporting of deferred outflows of resources, deferred inflows of resources and certain items previously reported as assets and liabilities. More specifically, the adoption of this statement by the District in fiscal 2014 will result in (1) the write off of bond issue costs of \$244,748 at June 30, 2013 on the government-wide statement of net position with a corresponding decrease in net position.

SUPPLEMENTARY INFORMATION

SCHEDULES OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
BUDGET AND ACTUAL - GENERAL AND DEBT SERVICE FUND

Sanitary and Improvement District No. 228  
Sarpy County, Nebraska

SCHEDULES OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
BUDGET AND ACTUAL - GENERAL AND DEBT SERVICE FUND

For The Year Ended June 30, 2013

	GENERAL FUND (NON GAAP)		
	Original And Final Budget	Actual	Variance Favorable (Unfavorable)
<b>REVENUES:</b>			
Taxes collected	\$153,014	\$164,254	\$ 11,240
Interest on taxes	-	52	52
State motor vehicle tax allocation	400	296	(104)
Homestead exemption	-	2,720	2,720
Interest on investments	-	-	-
	<u>153,414</u>	<u>167,322</u>	<u>13,908</u>
<b>EXPENDITURES:</b>			
Accounting and auditing	7,000	7,019	(19)
Collection fees - County Treasurer	3,000	3,197	(197)
Electric service	50,000	28,275	21,725
Engineering fees	25,000	5,103	19,897
Legal fees	17,500	12,665	4,835
Maintenance and repairs	100,000	52,122	47,878
Registered agent fees	-	-	-
Trustee bond and insurance	5,500	5,410	90
Bond interest	-	-	-
	<u>208,000</u>	<u>113,791</u>	<u>94,209</u>
Excess (deficiency) of revenues over expenditures	(54,586)	53,531	108,117
<b>OTHER FINANCING SOURCES (USES):</b>			
Payment of long-term debt	-	-	-
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES AND OTHER USES</b>	<u>\$(54,586)</u>	53,531	<u>\$108,117</u>
<b>FUND BALANCE, BEGINNING OF YEAR</b>		<u>80,790</u>	
<b>FUND BALANCE, END OF YEAR</b>		<u>\$134,321</u>	

DEBT SERVICE FUND  
(NON GAAP)

Original And Final Budget	Actual	Variance Favorable (Unfavorable)
\$ 293,284	\$ 320,568	\$27,284
100	103	3
900	579	(321)
-	5,256	5,256
-	265	265
<u>294,284</u>	<u>326,771</u>	<u>32,487</u>
-	-	-
6,751	6,243	508
-	-	-
-	-	-
-	-	-
2,000	250	1,750
-	-	-
<u>125,690</u>	<u>125,690</u>	<u>-</u>
<u>134,441</u>	<u>132,183</u>	<u>2,258</u>
159,843	194,588	34,745
<u>(220,000)</u>	<u>(220,000)</u>	<u>-</u>
<u>\$ (60,157)</u>	(25,412)	<u>\$34,745</u>
	<u>574,043</u>	
	<u>\$ 548,631</u>	

SANITARY AND IMPROVEMENT DISTRICT NO. 228  
OF SARPY COUNTY, NEBRASKA

INFORMATION REQUIRED BY SECTIONS 31-740  
REISSUED REVISED STATUTE OF NEBRASKA, 2008

Year Ended June 30, 2013

Gross income from all sources	<u>\$467,771</u>
Gross income from all sources from previous year	<u>\$479,832</u>
Amount expended for sewage disposal	<u>\$ -</u>
Amount expended for water mains	<u>\$ -</u>
Gross amount of sewage processed	<u>\$ -</u>
Cost per thousand gallons of processing sewage	<u>\$ -</u>
Amount expended for:	
a. Maintenance and repairs	<u>\$ 34,384</u>
b. New equipment	<u>\$ -</u>
c. New construction work	<u>\$ -</u>
d. Property purchased	<u>\$ -</u>
Number of employees	<u>-</u>
Salaries and fees paid employees	<u>\$ -</u>
Total amount of taxes levied upon the property within the District	<u>\$468,175</u>

SANITARY AND IMPROVEMENT DISTRICT NO. 228  
OF SARPY COUNTY, NEBRASKA

TRUSTEES AND RELATED BONDS

June 30, 2013

<u>TRUSTEES</u>		<u>BONDS</u>	
<u>NAME</u>	<u>OFFICE</u>	<u>INSURER</u>	<u>AMOUNT</u>
Goeff Stewart	Chairman	Universal Surety Company	\$ 5,000
Jessica Larson	Clerk	Universal Surety Company	\$20,000
Dennis Wohlers	Trustee		
Robert McEniry	Trustee		

# Awerkamp, Goodnight, Schwaller & Nelson, P.C.

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ALDEN B. AWERKAMP

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J. DOUGLAS GOODNIGHT  
(1936 - 2006)

## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Board of Directors  
Sanitary and Improvement District No. 228  
of Sarpy County, Nebraska

We have audited the financial statements of Sanitary and Improvement District No. 228 of Sarpy County, Nebraska as of and for the year ended June 30, 2013, and have issued our report thereon dated November 20, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Sanitary and Improvement District No. 228's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Sanitary and Improvement District No. 228's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Sanitary and Improvement District No. 228's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified the following deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

The district does not have the ability to prepare financial statements in accordance with accounting principles generally accepted in the United States of America. Management is aware of this significant deficiency and believes it is economically not feasible to obtain the ability to prepare financial statements.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Sanitary and Improvement District No. 228's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the Sanitary and Improvement District No. 228's financial statements that is more than consequential will not be prevented or detected by the Sanitary and Improvement District No. 228's internal control. We consider the deficiencies described above to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Sanitary and Improvement District No. 228's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe that none of the significant deficiencies described above is a material weakness.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Sanitary and Improvement District No. 228's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed the following instance of noncompliance that is required to be reported under *Government Auditing Standards*.

#### Finding #1

- The District only has four members of the Board of Trustees instead of the required five.

#### Response

- The District is looking for residents that are willing to serve.

Sanitary and Improvement District No. 228's response to the finding identified in our audit is described above. We did not audit Sanitary and Improvement District No. 228's response and accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Board of Trustees and the Nebraska Auditor of Public Accounts, and is not intended to be and should not be used by anyone other than these specified parties.

*Averkamp, Goodnight, Schwaller & Nelson, P.C.*

Omaha, Nebraska  
November 20, 2013