

**Sanitary and Improvement District No. 224  
of Sarpy County, Nebraska**

**Basic Financial Statements and  
Independent Auditors' Report**

**June 30, 2013**

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# Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

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## Index

|  | <u>Page</u> |
|--|-------------|
| Independent Auditors' Report   | 1-2         |
| Basic Financial Statements   |             |
| Governmental Funds Balance Sheet/Statement of Net Position                                       | 3           |
| Governmental Fund Revenues, Expenditures and Changes<br>In Fund Balances/Statement of Activities | 4           |
| Notes to Basic Financial Statements  | 5-14        |

### **REQUIRED SUPPLEMENTARY INFORMATION**

|   | <u>Schedule</u> |    |
|---|-----------------|----|
| Schedule of Revenue, Expenditures and Changes in Fund Balance-<br>Budget and Actual (Budgetary Basis) – General Fund      | 1               | 15 |
| Schedule of Revenue, Expenditures and Changes in Fund Balance-<br>Budget and Actual (Budgetary Basis) – Debt Service Fund | 2               | 16 |

### **SUPPLEMENTAL INFORMATION**

|   |   |       |
|---|---|-------|
| Information Required by Section 31-740,<br>Reissue Revised Statute of Nebraska, 1998  | 3 | 17    |
| District Trustees and Related Bonds   | 4 | 18    |
| Independent Auditors' Report on Internal Control Over Financial Reporting<br>and on Compliance and Other Matters Based on an Audit of Financial<br>Statements Performed in Accordance with <i>Government Auditing Standards</i> |   | 19-20 |

## **INDEPENDENT AUDITORS' REPORT**

Board of Trustees  
Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

### **Report on Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of Sanitary and Improvement District No. 224 of Sarpy County, Nebraska, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the index.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Sanitary and Improvement District No. 224 of Sarpy County, Nebraska, as of June 30, 2013, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

**Other Matters**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 15 through 16 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a required part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's basic financial statements. The Information Required by Section 31-740, Reissue Revised Statute of Nebraska, 1998 on page 17 and District Trustees and Related Bonds on page 18 are presented for purposes of additional analysis and are not a required part of the basic financial statements. The information on pages 17 and 18 has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated November 15, 2013, on our consideration of Sanitary and Improvement District No. 224 of Sarpy County, Nebraska's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Lutz & Company, P.C.*

November 15, 2013

# Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

## Governmental Funds Balance Sheet/Statement of Net Assets

June 30, 2013

|  | <u>General<br/>Fund</u> | <u>Debt Service<br/>Fund</u> | <u>Total</u>      | <u>Reconciliation Statement of<br/>(Note 6)</u> | <u>Net Position</u>   |
|--|-------------------------|------------------------------|-------------------|---|-----------------------|
| <b>ASSETS</b>  |                         |                              |                   |   |                       |
| Cash on Deposit  |                         |                              |                   |   |                       |
| County Treasurer   | \$ 79,906               | \$ 331,625                   | \$ 411,531        | \$ -  | \$ 411,531            |
| Receivables  |                         |                              |                   |   |                       |
| Property Taxes (Note 2)  | 11,546                  | 54,076                       | 65,622            | -   | 65,622                |
| Capital Assets, Net of   |                         |                              |                   |   |                       |
| Accumulated Depreciation (Note 3)  | -                       | -                            | -                 | 1,179,054                                       | 1,179,054             |
| <b>TOTAL ASSETS</b>  | <b>\$ 91,452</b>        | <b>\$ 385,701</b>            | <b>\$ 477,153</b> | <b>\$ 1,179,054</b>                             | <b>\$ 1,656,207</b>   |
| <b>LIABILITIES</b>   |                         |                              |                   |   |                       |
| Accounts Payable   | \$ 7,547                | \$ -                         | \$ 7,547          | \$ -  | \$ 7,547              |
| Registered Warrants  |                         |                              |                   |   |                       |
| Payable (Note 4)   | -                       | 188,034                      | 188,034           | 374,055   | 562,089               |
| Unregistered Warrants  |                         |                              |                   |   |                       |
| Payable (Note 4)   | 165                     | -                            | 165               | -   | 165                   |
| Accrued Interest on  |                         |                              |                   |   |                       |
| Registered Warrants (Note 4)   | -                       | 6,468                        | 6,468             | -   | 6,468                 |
| Bonds (Note 5)   | -                       | 45,927                       | 45,927            | -   | 45,927                |
| Bonds Payable (Note 5)   |                         |                              |                   |   |                       |
| Due Within One Year  | -                       | -                            | -                 | 50,000  | 50,000                |
| Due After One Year   | -                       | -                            | -                 | 2,775,000                                       | 2,775,000             |
| Total Liabilities  | 7,712                   | 240,429                      | 248,141           | 3,199,055                                       | 3,447,196             |
| <b>DEFERRED INFLOWS OF RESOURCES</b>   |                         |                              |                   |   |                       |
| Deferred Revenue   | -                       | -                            | -                 | 65,622  | 65,622                |
| <b>COMMITMENTS AND CONTINGENCIES (Note 7)</b>                                    |                         |                              |                   |   |                       |
| <b>FUND BALANCE (DEFICIT)/NET POSITION</b>                                       |                         |                              |                   |   |                       |
| Unassigned, Reported in  |                         |                              |                   |   |                       |
| General Fund   | 83,740                  | -                            | 83,740            | (83,740)  | -                     |
| Restricted, Debt Service Fund  | -                       | 145,272                      | 145,272           | (145,272)                                       | -                     |
| Total Fund Balance (Deficit)   | 83,740                  | 145,272                      | 229,012           | (229,012)                                       | -                     |
| <b>TOTAL LIABILITIES, DEFERRED<br/>INFLOWS OF RESOURCES AND<br/>FUND BALANCE</b> |                         |                              |                   |   |                       |
|  | <b>\$ 91,452</b>        | <b>\$ 385,701</b>            | <b>\$ 477,153</b> |   |                       |
| <b>NET POSITION</b>  |                         |                              |                   |   |                       |
| Invested in Capital Assets, Net of   |                         |                              |                   |   |                       |
| Related Debt   |                         |                              |                   | (2,208,035)                                     | (2,208,035)           |
| Unrestricted   |                         |                              |                   | 72,194  | 72,194                |
| Restricted for Debt Service  |                         |                              |                   | 279,230   | 279,230               |
| <b>TOTAL NET POSITION</b>  |                         |                              |                   | <b>\$ (1,856,611)</b>                           | <b>\$ (1,856,611)</b> |

See Notes to Basic Financial Statements.

# Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

## Governmental Fund Revenues, Expenditures and Changes in Fund Balances/Statement of Activities

Year Ended June 30, 2013

|   | <u>General<br/>Fund</u> | <u>Debt Service<br/>Fund</u> | <u>Total</u>      | <u>Reconciliation<br/>(Note 6)</u> | <u>Statement<br/>of Activities</u> |
|---|-------------------------|------------------------------|-------------------|------------------------------------|------------------------------------|
| <b>REVENUES/RECEIPTS</b>  |                         |                              |                   |                                    |                                    |
| Property Taxes (Note 2)   | \$ 29,895               | \$ 145,490                   | \$ 175,385        | \$ 14,926                          | \$ 190,311                         |
| Interest on   |                         |                              |                   |                                    |                                    |
| Property Taxes (Note 2)   | 51                      | 196                          | 247               | -                                  | 247                                |
| State Motor Vehicle Tax Allocation  | 66                      | 268                          | 334               | -                                  | 334                                |
| <b>Total Revenue/Receipts</b>   | <b>30,012</b>           | <b>145,954</b>               | <b>175,966</b>    | <b>14,926</b>                      | <b>190,892</b>                     |
| <b>EXPENDITURES/EXPENSES</b>  |                         |                              |                   |                                    |                                    |
| Current:  |                         |                              |                   |                                    |                                    |
| Collection Fees- County Treasurer   | 724                     | 2,992                        | 3,716             | -                                  | 3,716                              |
| Bond Issue Costs  | -                       | -                            | -                 | 127,157                            | 127,157                            |
| Bond Maintenance Costs  | -                       | 83                           | 83                | -                                  | 83                                 |
| Depreciation (Note 3)   | -                       | -                            | -                 | 57,278                             | 57,278                             |
| Engineering   | 324                     | -                            | 324               | -                                  | 324                                |
| Insurance   | 3,246                   | -                            | 3,246             | -                                  | 3,246                              |
| Interest on   |                         |                              |                   |                                    |                                    |
| Registered Warrants (Note 4)  | -                       | 37,191                       | 37,191            | -                                  | 37,191                             |
| Professional Fees   | 13,176                  | -                            | 13,176            | -                                  | 13,176                             |
| Utilities   | 10,691                  | -                            | 10,691            | -                                  | 10,691                             |
| Bonds Payable (Note 5)  |                         |                              |                   |                                    |                                    |
| Principal   | -                       | 45,000                       | 45,000            | (45,000)                           | -                                  |
| Interest  | -                       | 139,969                      | 139,969           | -                                  | 139,969                            |
| <b>Total Expenditures/Expenses</b>  | <b>28,161</b>           | <b>225,235</b>               | <b>253,396</b>    | <b>139,435</b>                     | <b>392,831</b>                     |
| Excess (Deficiency) of Revenues/Receipts<br>Over Expenditures/Expenses  |                         |                              |                   |                                    |                                    |
|   | 1,851                   | (79,281)                     | (77,430)          | (124,509)                          | (201,939)                          |
| <b>OTHER FINANCING SOURCES (USES)</b>   |                         |                              |                   |                                    |                                    |
| Warrants Issued (Note 4)  | -                       | 37,016                       | 37,016            | (37,016)                           | -                                  |
| Change in Payables  | -                       | (59,599)                     | (59,599)          | 59,599                             | -                                  |
| <b>Total Other Financing<br/>Sources (Uses)</b>   | <b>-</b>                | <b>(22,583)</b>              | <b>(22,583)</b>   | <b>22,583</b>                      | <b>-</b>                           |
| Excess (Deficiency) of Revenues/Receipts and<br>Transfers in Over (Under) Expenditures/<br>Expenses and Transfers Out |                         |                              |                   |                                    |                                    |
|   | 1,851                   | (101,864)                    | (100,013)         | 100,013                            | -                                  |
| Change in Net Position  |                         |                              |                   |                                    |                                    |
|   |                         |                              |                   | (201,939)                          | (201,939)                          |
| Fund Balance Net Position   |                         |                              |                   |                                    |                                    |
| Beginning of Year   | 81,889                  | 247,136                      | 329,025           | -                                  | (1,654,672)                        |
| <b>Fund Balance Net Position,<br/>End of Year</b>   | <b>\$ 83,740</b>        | <b>\$ 145,272</b>            | <b>\$ 229,012</b> | <b>\$ -</b>                        | <b>\$ (1,856,611)</b>              |

See Notes to Basic Financial Statements.

# Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

## Notes to Basic Financial Statements

June 30, 2013

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### 1. Summary of Significant Accounting Policies

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The accounting policies of Sanitary and Improvement District No. 224 of Sarpy County, Nebraska conform to generally accepted accounting principles as applicable to governmental units. The following is a summary of the District's significant policies.

#### ***Reporting Entity***

Sanitary and Improvement District No. 224 of Sarpy County, Nebraska (the District), was formed on May 21, 2001, and is a governmental subdivision authorized under the statutes of the State of Nebraska. The District operates under an elected Board of Trustees, which governs all activities related to streets, utility systems, and other public improvements within the jurisdiction of the District. The accompanying basic financial statements present the District's primary government unit and no component units because the District does not have any component units.

The District implemented GASB Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments* (GASB Statement No. 34), GASB Statement No. 37, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments: Omnibus* which provides additional guidance for the implementation of GASB Statement No. 34, and GASB Statement No. 38, *Certain Financial Statement Disclosures* which changes note disclosure requirements for governmental entities.

The District implemented GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, which provides additional guidance on fund balance classifications and clarifies existing guidance on governmental fund type definitions. GASB No. 54 requires the District to identify amounts that are considered nonspendable and provides for additional classification of spendable amounts as restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

On July 1, 2012, the District implemented GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* which introduced and defined deferred outflows of resources as a consumption of net assets and deferred inflows of resources as an acquisition of net assets, by the government that are applicable to a future period. On July 1, 2012, the District also implemented GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities* which establishes accounting and financial reporting standards that reclassify or recognize certain items that were previously reported as assets and liabilities as deferred outflows or inflows or current outflows or inflows of resources.

# Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

## Notes to Basic Financial Statements

June 30, 2013

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### ***Basic Financial Statements***

The District Government-Wide Financial Statements include a Statement of Net Position and a Statement of Activities and Changes in Net Position. These statements present summaries of Governmental Activities. These statements are presented on an *economic resources measurement focus* and the *accrual basis of accounting*. Accordingly, the accompanying Statement of Net Position presents all of the assets and deferred inflows over liabilities and deferred outflows. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred. Governmental activities include programs supported primarily by taxes, special assessments and other intergovernmental revenues. The District has no fiduciary activities or business type activities that rely, to a significant extent, on fees and charges for support.

The basic financial statements provide reports on the financial condition and results of operations for the District. The District reports the two major governmental funds' financial condition and results of operations in separate columns.

### ***Use of Estimates***

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires the District's Trustees to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

### ***Fund Accounting***

The District used funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The District only used governmental funds.

### **Governmental Funds**

Governmental funds are those through which most general governmental functions of the District are financed. These funds are accounted for using the *current financial resources measurement focus*. Under this measurement focus, only current assets and liabilities are included on the balance sheets, and the operating statements present sources and uses of available financial resources during a given period. The following major governmental funds are used by the District:

#### **- General Fund**

The general fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

# Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

## Notes to Basic Financial Statements

June 30, 2013

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### - Debt Service Fund

The debt service fund is used to account for the accumulation of resources for, and the payment of, long-term debt principal, interest and related costs anticipated to be settled during the next fiscal year.

### ***Basis of Accounting***

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within thirty-one days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

### ***Net Position/Fund Balances***

The governmental funds report up to five categories of fund balances as described below:

### - **Nonspendable Fund Balance**

Nonspendable fund balances consist of amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. The District had no nonspendable fund balance as of June 30, 2013.

### - **Restricted Fund Balance**

Restricted fund balances consists of amounts that are constrained by creditors, grantors, contributors or laws and regulations of other governments, or limitations that are imposed by law through constitutional provisions or enabling legislation.

### - **Committed Fund Balance**

Committed fund balances consist of amounts that are only to be used for specific purposes pursuant to constraints imposed by the highest level of decision making, which is the Board of Trustees. These amounts cannot be used for any other purpose unless the government removes the restrictions through resolution. The District had no committed fund balance as of June 30, 2013.

# Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

## Notes to Basic Financial Statements

June 30, 2013

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- **Assigned Fund Balance**

Assigned fund balances consist of amounts that are constrained by the government intended to be used for a specific purpose but are neither restricted nor committed. The authority for making the assignment is not required to be the government's highest decision making authority and the nature of the actions necessary to remove or modify the assignment is not as prescriptive as it is with regards to committed fund balances. The District had no assigned fund balance as of June 30, 2013.

- **Unassigned Fund Balance**

Unassigned fund balances consist of the residual classification for the general fund.

The net position of the District is classified as follows:

- **Invested in Capital Assets, Net of Related Debt**

This category consists of capital assets net of accumulated depreciation and reduced by the current balances of any outstanding borrowings used to finance the purchase or construction of those assets as well as deferred outflows or inflows of resources that are attributable to the acquisition, construction, or improvement of those assets.

- **Restricted**

This category consists of noncapital assets that must be used for a particular purpose, as specified by creditors, grantors, contributors or laws and regulations external to the District. The District's restricted net position presents amounts restricted for the repayment of principal and interest on long-term debt and related costs.

- **Unrestricted**

This category consists of remaining net assets that do not meet the definitions of net position invested in capital assets, net of related debt or restricted net position as described above.

The District first applies restricted resources when an expense/expenditure is incurred for a purpose for which both restricted and unrestricted resources are available.

### ***Budgets and Budgetary Accounting***

The District is required to adopt an annual operating budget for all the funds over which the District controls. The budget is adopted using a cash basis of accounting which differs significantly from generally accepted accounting principles. Under the cash basis of accounting, revenues and expenditures are recorded when cash is received or paid, respectively. Payment is deemed to have been made when warrants are issued.

# Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

## Notes to Basic Financial Statements

June 30, 2013

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The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- (1) In September of each year, the District submits a proposed operating budget for all funds to the real estate owners of the District.
- (2) Notice of place and time of public hearings must be published prior to the public hearings.
- (3) Public hearings are conducted to obtain taxpayer comment.
- (4) After publication and hearing, the budget is legally adopted by majority vote of the Board. The District is required to file a copy of the adopted budget with the County Clerk and the Nebraska Auditor of Public Accounts in accordance with the Nebraska Budget Act.
- (5) The budget is adopted on a per-fund basis and budgetary control is exercised at the fund level.
- (6) The Board of Trustees may authorize supplemental appropriations during the year. (No such appropriations were made during the fiscal year ended June 30, 2013.)

### ***Investments***

The District is allowed to invest funds as permitted by Nebraska Statute 77-2341, R.R.S., 1990, and allowable investments generally include U.S. government obligations, certificates of deposit, and time deposits. There were no investments at June 30, 2013.

All investment activities are conducted through the County Treasurer. Treasury bills are bought and held in safekeeping by the County Treasurer in the District's name.

Investments are stated at fair value.

### ***Property Taxes***

Property tax revenues are recognized when a legal and enforceable claim is assessed against the property. Delinquent taxes are considered fully collectible; therefore, no allowance for uncollectible taxes is provided.

### ***Capital Assets***

Capital assets are stated at cost in accordance with construction contracts and other costs applicable thereto. Interest accrued on warrants issued for the construction of improvements is capitalized during the period of construction. Capital assets are classified as construction in progress until construction is complete or special assessments are levied. No depreciation expense is reported for capital assets classified as construction in progress. The costs of improvements disposed and the related accumulated depreciation are eliminated from the accounts in the year of disposal. Gains or losses from property disposals are recognized in the year of disposal. Depreciation is computed using the straight-line method over the following estimated useful lives:

|                     | <u>Years</u> |
|---------------------|--------------|
| Storm Sewer Systems | 50           |
| Street Improvements | 20           |

# Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

## Notes to Basic Financial Statements

June 30, 2013

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### ***Deferred Revenue***

The District reports unearned deferred revenue in the Statement of Net Position. Deferred and unearned revenue arises when potential revenue does not meet both the measurable and available criteria for recognition in the current period. In general, monies received within thirty-one days after year-end are considered to have been for prior year services.

### ***Cost of Utilities***

These costs include the cost of systems for which the District does not obtain title such as electrical systems (OPPD), water distribution systems (MUD) and/or gas distribution systems (Black Hills Energy). These costs are expensed as incurred.

### ***Credit Risk***

The District's credit risk relates to receivables for property taxes, sewer connection fees and special assessments, which are due from property owners within the boundaries of the District and cash on deposit with the Sarpy County Treasurer. The District's investments are exposed to various risks, such as interest rate, market and credit risk.

### ***Bond Issue Costs***

The District has adopted the provisions of GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*. Accordingly, effective July 1, 2012, all bond issue costs are recognized as an expense in the period incurred. The unamortized portion of previously capitalized bond issue costs totaling \$127,157 is included in bond issue costs for the year ended June 30, 2013.

### ***Subsequent Events***

Subsequent events are events or transactions that occur after the Governmental Funds Balance Sheet/Statement of Net Position date but before the financial statements are available to be issued and may require potential recognition or disclosure in the financial statements. Management has considered such events or transactions through November 15, 2013, noting no items requiring disclosure.

## **2. Property Taxes**

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Property taxes are levied in September and attached as an enforceable lien on the assessed property as of December 31. The first half payment becomes delinquent April 1 of the following year and the second half payment becomes delinquent August 1 of the following year. The Sarpy County Treasurer bills and collects all property taxes for the District.

For 2012-2013, the District levied taxes at the rate of \$.88 (\$.15 in the general fund and \$.73 in the debt service fund) per \$100 based on a property valuation of \$19,930,221.

# Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

## Notes to Basic Financial Statements

June 30, 2013

### 3. Capital Assets

Capital assets at June 30, 2013, consist of the following:

|   | <u>Costs at</u><br><u>June 30, 2012</u> | <u>Additions</u> | <u>Deletions</u> | <u>Costs at</u><br><u>June 30, 2013</u> |
|---|---|------------------|------------------|---|
| Storm Sewer System                              | \$ 969,753                              | \$ -             | \$ -             | \$ 969,753                              |
| Street Improvements                             | 757,659                                 | -                | -                | 757,659                                 |
| Outlots   | 62,934                                  | -                | -                | 62,934                                  |
|   | <u>\$ 1,790,346</u>                     | <u>\$ -</u>      | <u>\$ -</u>      | <u>1,790,346</u>                        |
| Less Accumulated Depreciation                   |   |                  |                  | <u>611,292</u>                          |
| Capital Assets, Net of Accumulated Depreciation |   |                  |                  | <u>\$ 1,179,054</u>                     |

### 4. Warrants Payable

Warrants registered with Sarpy County accrue interest from the date of registration to the date they are called for payment.

General fund warrants are due 3 years from the date of issuance. Debt service fund warrants are due 5 years from the date of issuance.

The following is a summary of warrant transactions during the year ended June 30, 2013:

|                        | <u>General</u><br><u>Fund</u> | <u>Debt</u><br><u>Service Fund</u> |
|------------------------|-------------------------------|------------------------------------|
| Balance, June 30, 2012 | \$ -                          | \$ 525,073                         |
| Warrants Issued        | 26,943                        | 37,016                             |
| Warrants Retired       | (26,778)                      | -                                  |
| Balance, June 30, 2013 | <u>\$ 165</u>                 | <u>\$ 562,089</u>                  |

Aggregate maturities of registered warrants outstanding are as follows:

| <u>Year Ending</u><br><u>June 30:</u> | <u>-----General Fund-----</u>       |                                | <u>----Debt Service Fund----</u>    |                                |
|---------------------------------------|-------------------------------------|--------------------------------|-------------------------------------|--------------------------------|
|                                       | <u>Amount</u><br><u>of Warrants</u> | <u>Interest</u><br><u>Rate</u> | <u>Amount</u><br><u>of Warrants</u> | <u>Interest</u><br><u>Rate</u> |
| 2014                                  | \$ -                                |                                | \$ 371,371                          | 7%                             |
| 2015                                  | -                                   |                                | 64,689                              | 7%                             |
| 2016                                  | 165                                 | 7%                             | 52,819                              | 7%                             |
| 2017                                  | -                                   |                                | 36,195                              | 7%                             |
| 2018                                  | -                                   |                                | 37,015                              | 7%                             |
|                                       | <u>\$ 165</u>                       |                                | <u>\$ 562,089</u>                   |                                |

# Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

## Notes to Basic Financial Statements

June 30, 2013

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There is \$165 in unregistered warrants in the general fund at June 30, 2013. There were approximately \$279,000 of warrants delinquent at June 30, 2013.

### 5. Long-Term Debt

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The District's long-term debt consists of general obligation bonds which are reflected in the debt service Fund.

General obligation bonds totaling \$3,000,000 issued September 1, 2008, with a balance of \$2,825,000 at June 30, 2013, are due serially beginning September 1, 2009, through September 1, 2018. Interest is payable semi-annually on this issue at 4.00% to 5.00% per annum.

The following is a summary of bonds payable transactions of the District for the year ended June 30, 2013:

|                                  |                     |
|----------------------------------|---------------------|
| Bonds Outstanding, June 30, 2012 | \$ 2,870,000        |
| Bonds Retired                    | (45,000)            |
| Bonds Outstanding, June 30, 2013 | <u>\$ 2,825,000</u> |

Aggregate maturities of long-term debt and interest due on long-term debt are as follows:

| <u>Year Ending June 30:</u> | <u>Principal</u>    | <u>Interest</u>   | <u>Total</u>        |
|-----------------------------|---------------------|-------------------|---------------------|
| 2014                        | \$ 50,000           | \$ 138,680        | \$ 188,680          |
| 2015                        | 50,000              | 136,630           | 186,630             |
| 2016                        | 50,000              | 134,480           | 184,480             |
| 2017                        | 60,000              | 132,000           | 192,000             |
| 2018                        | 65,000              | 129,060           | 194,060             |
| 2019                        | 2,550,000           | 63,750            | 2,613,750           |
|                             | <u>\$ 2,825,000</u> | <u>\$ 734,600</u> | <u>\$ 3,559,600</u> |

# Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

## Notes to Basic Financial Statements

June 30, 2013

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### 6. Reconciliation of Net Position and Changes in Net Position

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#### Net Position

Total fund balance per balance sheet \$ 229,012

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. 1,179,054

Some liabilities, including warrants payable and bonds payable are not due and payable in the current period and therefore are not reported in the funds. (3,199,055)

Property tax revenue not yet earned at year end is reported as deferred revenue. (65,622)

Net position of governmental activities \$ (1,856,611)

#### Changes in Net Position

Net change in fund balance \$ (77,430)

Current year property tax levy not yet earned at year end. 14,926

Certain expenditures do not require the use of current financial resources and therefore are not reported as expenditures on the funds. (184,435)

Repayment of bond principal is an expenditure in the governmental funds, but repayment reduces long-term liabilities in the statement of net position. 45,000

Change in net position of governmental activities \$ (201,939)

# Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

## Notes to Basic Financial Statements

June 30, 2013

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### 7. Commitments and Contingencies

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The District has entered into various contracts and agreements related to the construction of streets, utility systems and other public improvements as well as general maintenance and other operating expenses related to the District. These contracts and agreements will be completed in the future. All expenditures are initially funded by the issuance of warrants. Warrants mature as follows; General Fund warrants mature within 3 years of issuance and Debt Service Fund warrants mature in 5 years. Maturities of warrants payable are primarily funded by the issuance of bonds payable and cash flow generated from special assessments and annual property taxes. Special assessments are levied on a per lot basis. The generation of property taxes is dependent upon the growth of the valuation base as lots are developed. In addition, the District's ability to issue bonds is dependent upon an acceptable level of valuation for the District. The District's ability to fund its obligations in the future is contingent upon the success of future lot sales and the development within the District.

Current economic conditions give rise to the concern that growth in valuation will be limited in the next few years. The maturity of debt service fund warrants (see Note 4) indicate the need for an extension of warrant maturity dates or a bond issue during the year ending June 30, 2014. The ability to meet cash flow requirements for 2014 will be dictated by future valuation growth.

**REQUIRED SUPPLEMENTARY INFORMATION**

**Schedule of Revenue, Expenditures and Changes in Fund Balance-  
Budget and Actual (Budgetary Basis) – General Fund**

**Schedule of Revenue, Expenditures and Changes in Fund Balance-  
Budget and Actual (Budgetary Basis) – Debt Service Fund**

**SUPPLEMENTAL INFORMATION**

**Information Required by Section 31-740,  
Reissue Revised Statute of Nebraska, 1998**

**District Trustees and Related Bonds**

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**Independent Auditors' Report on Internal Control Over Financial Reporting  
and on Compliance and Other Matters Based on an Audit of Financial  
Statements Performed in Accordance with *Government Auditing Standards***

# Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

## Schedule of Revenue, Expenditures and Changes in Fund Balance – Budget and Actual (Budgetary Basis) – General Fund

Schedule 1

Year Ended June 30, 2013

|   | Actual on<br>GAAP<br>Basis | Adjustments<br>to Budgetary<br>Basis | Actual on<br>Budgetary<br>Basis | Budget             | Variance-<br>Favorable<br>(Unfavorable) |
|---|----------------------------|--------------------------------------|---------------------------------|--------------------|---|
| <b>REVENUES/RECEIPTS</b>  |                            |                                      |                                 |                    |   |
| Property Taxes  | \$ 29,895                  | \$ 7,046                             | \$ 36,941                       | \$ 28,998          | \$ 7,943                                |
| Interest on   |                            |                                      |                                 |                    |   |
| Property Taxes  | 51                         | -                                    | 51                              | -                  | 51                                      |
| State Motor Vehicle Tax Allocation  | 66                         | -                                    | 66                              | -                  | 66                                      |
| <b>Total Revenues/Receipts</b>  | <b>30,012</b>              | <b>7,046</b>                         | <b>37,058</b>                   | <b>28,998</b>      | <b>8,060</b>                            |
| <b>EXPENDITURES/DISBURSEMENTS</b>   |                            |                                      |                                 |                    |   |
| Collection Fees- County Treasurer   | 724                        | -                                    | 724                             | -                  | (724)                                   |
| Engineering   | 324                        | -                                    | 324                             | 2,000              | 1,676                                   |
| Insurance   | 3,246                      | -                                    | 3,246                           | 3,000              | (246)                                   |
| Maintenance   | -                          | -                                    | -                               | 10,000             | 10,000                                  |
| Professional Fees   | 13,176                     | (547)                                | 12,629                          | 13,500             | 871                                     |
| Utilities   | 10,691                     | 53                                   | 10,744                          | 6,500              | (4,244)                                 |
| <b>Total Expenditures/Disbursements</b>   | <b>28,161</b>              | <b>(494)</b>                         | <b>27,667</b>                   | <b>35,000</b>      | <b>7,333</b>                            |
| Excess (Deficiency) of Revenues/Receipts<br>over Expenditures/Disbursements   | 1,851                      | 7,540                                | 9,391                           | (6,002)            | 15,393                                  |
| <b>OTHER FINANCING SOURCES (USES)</b>   |                            |                                      |                                 |                    |   |
| Warrants Issued   | -                          | 26,943                               | 26,943                          | -                  | 26,943                                  |
| Warrants Retired  | -                          | (26,778)                             | (26,778)                        | -                  | (26,778)                                |
| Transfer to the Debt Service Fund   | -                          | -                                    | -                               | (40,000)           | 40,000                                  |
| <b>Total Other Financing Sources (Uses)</b>   | <b>-</b>                   | <b>165</b>                           | <b>165</b>                      | <b>(40,000)</b>    | <b>40,165</b>                           |
| <b>EXCESS (DEFICIENCY) OF REVENUES/<br/>RECEIPTS AND OTHER SOURCES<br/>OVER EXPENDITURES/DISBURSEMENTS<br/>AND OTHER USES</b> |                            |                                      |                                 |                    |   |
|   | 1,851                      | 7,705                                | 9,556                           | <b>\$ (46,002)</b> | <b>\$ 55,558</b>                        |
| Fund Balance (Deficit), Beginning of Year   | 81,889                     | (11,539)                             | 70,350                          |                    |   |
| <b>Fund Balance (Deficit), End of Year</b>  | <b>\$ 83,740</b>           | <b>\$ (3,834)</b>                    | <b>\$ 79,906</b>                |                    |   |

See Independent Auditors' Report.

# Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

## Schedule of Revenue, Expenditures and Changes in Fund Balance – Budget and Actual (Budgetary Basis) – Debt Service Fund

Schedule 2

Year Ended June 30, 2013

|   | Actual on<br>GAAP<br>Basis | Adjustments<br>to Budgetary<br>Basis | Actual on<br>Budgetary<br>Basis | Budget            | Variance-<br>Favorable<br>(Unfavorable) |
|---|----------------------------|--------------------------------------|---------------------------------|-------------------|---|
| <b>REVENUES/RECEIPTS</b>  |                            |                                      |                                 |                   |   |
| Property Taxes  | \$ 145,490                 | \$ 7,880                             | \$ 153,370                      | \$ 141,126        | \$ 12,244                               |
| Interest on   |                            |                                      |                                 |                   |   |
| Property Taxes  | 196                        | -                                    | 196                             | -                 | 196                                     |
| State Motor Vehicle Tax Allocation  | 268                        | -                                    | 268                             | -                 | 268                                     |
| <b>Total Revenues/Receipts</b>  | <b>145,954</b>             | <b>7,880</b>                         | <b>153,834</b>                  | <b>141,126</b>    | <b>12,708</b>                           |
| <b>EXPENDITURES/DISBURSEMENTS</b>   |                            |                                      |                                 |                   |   |
| Collection Fees- County Treasurer   | 2,992                      | -                                    | 2,992                           | -                 | (2,992)                                 |
| Bond Maintenance Costs  | 83                         | 167                                  | 250                             | 250               | -                                       |
| Fiscal Agent Fees   | -                          | -                                    | -                               | 1,900             | 1,900                                   |
| Interest on Registered Warrants   | 37,191                     | (425)                                | 36,766                          | 37,000            | 234                                     |
| Bonds Payable   |                            |                                      |                                 |                   |   |
| Principal   | 45,000                     | -                                    | 45,000                          | 45,000            | -                                       |
| Interest  | 139,969                    | 555                                  | 140,524                         | 140,524           | -                                       |
| <b>Total Expenditures/Disbursements</b>   | <b>225,235</b>             | <b>297</b>                           | <b>225,532</b>                  | <b>224,674</b>    | <b>(858)</b>                            |
| Excess (Deficiency) of Revenues/Receipts<br>over Expenditures/Disbursements   | (79,281)                   | 7,583                                | (71,698)                        | (83,548)          | 11,850                                  |
| <b>OTHER FINANCING SOURCES (USES)</b>   |                            |                                      |                                 |                   |   |
| Warrants Issued   | 37,016                     | -                                    | 37,016                          | 39,150            | (2,134)                                 |
| Change in Payables  | (59,599)                   | 59,599                               | -                               | -                 | -                                       |
| Transfer from the General Fund  | -                          | -                                    | -                               | 40,000            | (40,000)                                |
| <b>Total Other Financing Sources (Uses)</b>   | <b>(22,583)</b>            | <b>59,599</b>                        | <b>37,016</b>                   | <b>79,150</b>     | <b>(42,134)</b>                         |
| <b>EXCESS (DEFICIENCY) OF REVENUES/<br/>RECEIPTS AND OTHER SOURCES<br/>OVER EXPENDITURES/DISBURSEMENTS<br/>AND OTHER USES</b> |                            |                                      |                                 |                   |   |
|   | (101,864)                  | 67,182                               | (34,682)                        | <b>\$ (4,398)</b> | <b>\$ (30,284)</b>                      |
| Fund Balance (Deficit), Beginning of Year   | 247,136                    | 119,171                              | 366,307                         |                   |   |
| <b>Fund Balance (Deficit), End of Year</b>  | <b>\$ 145,272</b>          | <b>\$ 186,353</b>                    | <b>\$ 331,625</b>               |                   |   |

See Independent Auditors' Report.

# Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

Information Required by Section 31-740  
Reissue Revised Statute of Nebraska, 1998

Schedule 3

June 30, 2013

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|   |    |         |
|---|----|---------|
| Total Receipts From All Sources                                       | \$ | 190,892 |
| Amount Spent for Sewage Disposal                                      |    | None    |
| Amount Expended on Water System                                       |    | None    |
| Gross Amount of Sewage Processed                                      |    | None    |
| Cost Per Thousand Gallons of Processing Sewage                        |    | None    |
| Amount Expended For   |    |         |
| Maintenance and Repair  |    | None    |
| New Equipment   |    | None    |
| New Construction Work   |    | None    |
| Property Purchased  |    | None    |
| Number of Employees   |    | None    |
| Total Amount of Taxes Levied Upon the Property<br>Within the District | \$ | 175,385 |

# Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

District Trustees and Related Bonds

Schedule 4

June 30, 2013

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| <u>Trustees</u>  |               | <u>Bonds</u>           |               |
|------------------|---------------|------------------------|---------------|
| <u>Name</u>      | <u>Office</u> | <u>Insurer</u>         | <u>Amount</u> |
| Steven G. Reeder | Chairman      | Western Surety Company | \$ 5,000      |
| Brenda K. Reeder | Clerk         | Western Surety Company | \$ 20,000     |
| Penny Rosso      | Trustee       |                        |               |
| Kent Thompson    | Trustee       |                        |               |

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of Trustees

Sanitary and Improvement District No. 224 of Sarpy County, Nebraska

We have audited the accompanying financial statements of the governmental activities and each major fund of Sanitary and Improvement District No. 224 of Sarpy County, Nebraska, as of and for the year ended June 30, 2013, which collectively comprise Sanitary and Improvement District No. 224 of Sarpy County, Nebraska's basic financial statements and have issued our report thereon dated November 15, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Sanitary and Improvement District No. 224 of Sarpy County, Nebraska's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Sanitary and Improvement District No. 224 of Sarpy County, Nebraska's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Sanitary and Improvement District No. 224 of Sarpy County, Nebraska's internal control over financial reporting.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses as defined above. However, as summarized below, we identified a deficiency in internal control over financial reporting that we consider to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Sanitary and Improvement District No. 224 of Sarpy County, Nebraska's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Findings and Responses

*Significant Deficiency Identified:*

*Criteria*

Internal controls should be in place that provide reasonable assurance of the District's ability to report financial information reliably in accordance with accounting principles generally accepted in the United States of America.

*Condition*

The District's management does not have the ability to prepare its financial statements and related footnotes in conformity with accounting principles generally accepted in the United States of America.

*Cause*

The District has a limited number of administrative personnel available to prepare the financial statements and related footnotes in accordance with accounting principles generally accepted in the United States of America.

*Effect*

The District cannot on its own, comply with regulatory requirements to prepare annual financial statements in accordance with accounting principles generally accepted in the United States of America.

*Recommendation*

We recommend the District have a heightened awareness of the required oversight and monitoring of the transactions being reported.

*Response*

Management has determined it would not be cost-beneficial to establish a system of internal controls that would allow the District to prepare its own financial statements. Accordingly, the District engaged the audit firm to assist in the preparation of the statements in accordance with accounting principles generally accepted in the United States of America. The Board of Trustees will oversee and monitor the transactions being reported.

We did not audit and, accordingly, we express no opinion on the District's responses to the findings identified above.

This report is intended solely for the information and use of the Board of Trustees, management, the Nebraska Auditor of Public Accounts and other audit agencies and is not intended to be and should not be used by anyone other than these specified parties.

*Lutz & Company, P.C.*

**Lutz**